



Update from Australia: the copyright cloud over our national collections

Ellen Broad

Executive Officer, Australian Digital Alliance,
Copyright law and policy adviser, Australian Libraries
Copyright Committee
Canberra, Australia

Session:

166 — *Master of contents or How to win the battle over freedom in cyberspace?* — Free Access to Information and Freedom of Expression (FAIFE) with Copyright and other Legal Matters (CLM)

Abstract:

High-speed internet and digital technology offer new ways of accessing and interpreting collection material in our cultural institutions. The ability of cultural institutions to unlock access to their collections online is constrained by copyright law. This paper examines the push in Australia for cultural institutions to “set collections free” online, and copyright law reform developments that hinder or facilitate making comprehensive online experiences of collections a reality. It considers constraints in Australian copyright law following the adoption of increased IP enforcement and protection standards under the Australia-US Free Trade Agreement, in light of internationalisation of these standards through recent multi-lateral trade agreements. Finally, it considers copyright law reform options to better “unlock” or “set free” collections in cyberspace.



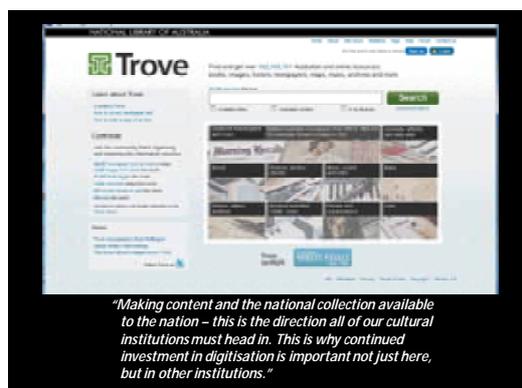
Introduction

Within the next decade, the Australian Government intends to have high speed, affordable broadband and telephone services within reach of the entire Australian population. The National Broadband Network (NBN) is Australia's new high-speed broadband network providing faster, more reliable broadband access to all Australian premises.



The NBN has been heralded by the government as ‘game-changing¹’, enabling Australia’s vision of becoming a ‘leading digital economy by 2020’. For the party in Opposition, the \$36 billion dollar broadband project has been ‘one of the great, all-time white elephants’, or put more bluntly, ‘a monumental rip off²’.

As the NBN rolls out across Australia, the Government has increased calls for Australian libraries, archives, museums and galleries to make more of their collections available online.



“Making content and the national collection available to the nation – this is the direction all of our cultural institutions must head in. This is why continued investment in digitisation is important not just here, but in other institutions.”³

“More than half of the Australian population in one way or another is a member of a public library. There is an enormous resource there and when you couple it with the

¹ Minister for Regional Australia, Regional Development and Local Government, Minister for the Arts, Simon Crean, ‘the next step in delivering on the digital economy’, 1 June 2011, http://www.minister.regional.gov.au/sc/releases/2011/june/sc077_2011.aspx

² Wright J, ‘\$36bn NBN ‘a monumental rip off’, *The Age*, January 4th 2012

³ Minister for Regional Australia, Regional Development and Local Government, Minister for the Arts, Simon Crean, ‘Launch of the 2012 National Year of Reading’, media release 14 February 2012

opportunities of the National Broadband Network, the ability to disseminate this information in different ways, this is a must resource.⁴

In this year's Commonwealth Budget, despite the funding freeze across multiple Commonwealth portfolios in the Government's effort to return to surplus, \$39.3 million funding was found for the national cultural institutions, "to open up their collections for community, education and research uses, including providing curriculum resources for the national school curriculum⁵".

An additional \$2.4 million was also found in the Commonwealth budget for mobile robots in Australia's cultural institutions. 'Using the high bandwidth capability of the NBN, visitors will be able to undertake virtual tours of these institutions via mobile robots.⁶'

And Australia's much-heralded National Cultural Policy, the first comprehensive cultural policy in 20 years (and one shelved temporarily with the announcement of the 2012-13 budget) is explicitly linked to the opportunities provided by the National Broadband Network.

"The National Broadband Network, with its high-speed broadband, will enable new opportunities for developing and delivering Australian content and applications reflecting our diverse culture and interests. It will also give business and community organisations in regional areas a historic opportunity to connect with national and international audiences and markets.⁷"

The Government message to Australian cultural institutions has been clear (and I'm sure is a familiar one for many of the countries' institutions here today) – put your collections online.

In reality, though, there remains some distance between opportunities the NBN offers for cultural institutions, and what is achievable in the current economic, technological and copyright law climate. Meeting the digitisation challenge requires increased funding for digitisation projects, updated digital infrastructure, recalibrated staff resources, and discussion at a government policy level of the limitations in copyright law that impede making collection items available online.



My presentation today focuses on Australian copyright law, but I'm hopeful you'll find it relevant at a broad level. Australia was one of the early adopters of the US-IP model that is fast becoming the international standard for enforcement and protection of IP rights. As such, looking at current Australian copyright law may help us better understand the effect IP-

⁴ Ibid.

⁵ Minister for Regional Australia, Regional Development and Local Government, Minister for the Arts, Simon Crean, 'Government building the future for arts and creativity' media release 8 May 2012, http://www.minister.regional.gov.au/sc/releases/2012/may/sc049_2012.aspx

⁶ Commonwealth Budget 2012-2013, Budget Paper No.2,

⁷ Department of Prime Minister & Cabinet, Office of the Arts, National Cultural Policy discussion paper p 3

maximalist chapters being promoted in multilateral trade agreements may have on similar net-IP importing countries.



A. Do existing Australian exceptions unlock access to our collections online?

They push the door open slightly. Exceptions to copyright protection in Australia are primarily purpose-based, or closed, exceptions. Like its European and UK counterparts, the Australian copyright regime contains exceptions for specific uses of copyright material including (but not limited to): fair dealing for research and study⁸, parody and satire⁹, criticism or review¹⁰, library and archival copying¹¹ and private consumer copying¹².

Purpose-based exceptions provide certainty to users, setting out the precise circumstances in which a particular use will be permitted. They also make clear that any use of copyright works outside of the specific exceptions will be an infringement of copyright. Certainty negates any flexibility, unfortunately, so existing purpose-based exceptions in Australia haven't found a smooth fit with activities undertaken by institutions in the digital environment.

That said, in 2006 the Australian government introduced a 'flexible dealing' exception, intended to operate like the US fair use defence. This was in response to criticism that the Australia-US Free Trade Agreement in 2006 resulted in a much stronger and more restrictive US-style IP regime without importing any of the US regime's flexibility. I'll go into some of the problems with AUSFTA for Australian libraries and archives in the second part of this paper.

Section 200AB is a 'flexible exception to enable copyright material to be used for certain socially beneficial purposes, while remaining consistent with Australia's obligations under international copyright treaties.'¹³ At the time of drafting of section 200AB, there was rigorous debate as to whether the US fair use defence was compatible with the 'three-step test', Article 13 of the Trade-Related Aspects of Intellectual Property Agreement (TRIPS), which guides the drafting of domestic exceptions.

⁸ sections 40, 103C *Copyright Act 1968 (Cth)*

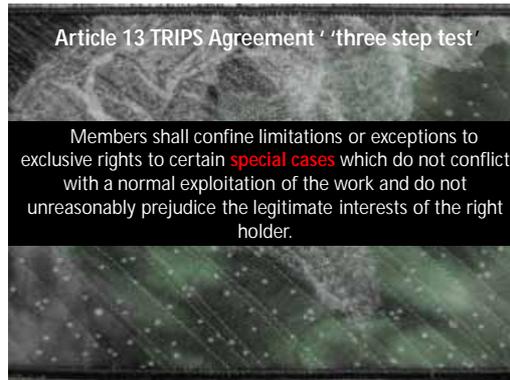
⁹ section 41A, 103AA *Copyright Act 1968 (Cth)*

¹⁰ section 41, 103C *Copyright Act 1968 (Cth)*

¹¹ Division 5, sections 48 – 53, *Copyright Act 1968 (Cth)*

¹² section 110A, *Copyright Act 1968 (Cth)* (format shifting), section 111, *Copyright Act 1968 (Cth)* (time shifting),

¹³ Explanatory Memorandum, Copyright Amendment Bill 2006 (Cth), 108



To avoid any doubt, when it came to drafting our own open-ended exception, Australian drafters imported the text of the 'three step test' wholesale into Australian domestic law.

B. Section 200AB, the 'open...ish' open-ended exception

Under section 200AB of the Australian *Copyright Act 1968 (Cth)*, libraries may make use of copyright material where that use is for the purposes of maintaining the library, is not made for profit, and the use:

- Does not conflict with a normal exploitation of the work;
- Does not unreasonably prejudice the legitimate interests of the copyright owner;
- Is a special case.

As it turned out, copying the 'three-step test' into domestic law hasn't quite freed up access to cultural institutions' collections online. The 'three-step test', intended to assess the drafting of *exceptions*, has been downloaded into section 200AB to assess an institution's *use*¹⁴ of a copyright work, with uneasy result.

It should be noted from the outset that section 200AB wasn't intended to facilitate general, blanket digitisation of collections, in the same way that fair use doesn't. The extent to which institutions are able to rely on section 200AB in the online environment, as with fair use, will be dependent on the nature of the works in a collection, commercial market for the works and relationship management with creators and other stakeholders.

One thing is clear, however. In practice, the scope of use permitted under section 200AB appears to be much more limited than under fair use in the US.

The 'special case' requirement under section 200AB, which applies to a 'use' rather than an 'exception', has proven particularly problematic. It is clear that mass digitisation of a library collection would not satisfy the 'special case' requirement of section 200AB. Whether it permits making available online a 'special' (limited) collection of works may be dependent on the nature and commercial value of the collection¹⁵. Some existing guidelines on use of section 200AB question whether *any* online publication of copyright material satisfies the

¹⁴ Hudson E, 'Fair use and section 200AB: what overseas experience teaches us about Australian copyright law', presented at the VALA Conference 2010 ,

http://www.vala.org.au/vala2010/papers2010/VALA2010_120_Hudson_Final.pdf

¹⁵ The Australian War Memorial, for example, applied section 200AB to publish online the notebooks, diaries and folders of Charles Bean, Australia's official war correspondent during the First World War. The Charles Bean collection included 286 volumes of diaries and historical notebooks, a mix of published and unpublished and third party copyright material. Robyn van Dyk, 'Digital Preservation: the problems and issues involved in publishing private records online: the web publishing of the notebooks and diaries of C.E.W Bean', VALA Conference 2012, http://www.vala.org.au/vala2010/papers2010/VALA2010_77_van_Dyk_Final.pdf.

‘special case requirement’. The Australian Copyright Council, the independent, non-profit organisation promoting the value of copyright for the arts and creative industries in Australia, considers section 200AB more likely to apply if the number of people the use is for is small, and the time-frame of the use is short¹⁶. This interpretation is ill-suited to the publication of collection items online, to the world at large, as part of an institution’s permanent collection. In contrast, the Flexible Dealing Handbook published by the Australian Libraries Copyright Committee and Australian Digital Alliance in 2008 includes online publication as a permitted use under section 200AB, dependent on the circumstances of the publication¹⁷.

The level of uncertainty as to whether section 200AB even allows use of collection items online indicates that Australia’s ‘flexible dealing’ provision isn’t a great model for other countries looking to inject greater flexibility into their copyright regimes. There isn’t time in this presentation for me to offer a thorough analysis of section 200AB and its limitations, but I’m happy to answer any questions you have. Suffice to say, section 200AB hasn’t made the copyright issues for cultural institutions in Australia any clearer.

C. So how can we unlock access to our collections online? And what international law trends need to be taken into account?



Copyright law is in a state of flux, both with regards adequate protections for creators in the digital environment, and making sure exceptions reflect community expectations and sufficiently enable access to information and cultural expression. Various countries are currently undertaking reviews of their domestic copyright laws to determine their relevancy in the digital age¹⁸. In Australia, the Australian Law Reform Commission (ALRC) has been tasked with an inquiry into current copyright exceptions in the Act to determine whether they are adequate and appropriate in the digital environment, and are due to deliver their findings in November 2013.

Reform of our copyright regimes is the only way to free up some of the obstacles impeding access to collections online, but it can be slow and vulnerable to compromises made by policy makers to placate competing interests that result in superficially updated, but nonetheless rigidly defined exceptions.

¹⁶ Australian Copyright Council, information sheet ‘the ‘Special Case’ or ‘Flexible Dealing’ Exception: Section 200AB’, available at <http://copyright.org.au/find-an-answer/browse-by-a-z/>

¹⁷ Australian Libraries Copyright Committee and Australian Digital Alliance, ‘a User’s Guide to the Flexible Dealing Provision for Libraries, Educational Institutions and Cultural Institutions, 2008, <http://www.digital.org.au/sites/default/files/documents/Flexible%20Dealing%20Handbook%20final.pdf>

¹⁸ UK, Ireland, Canada and New Zealand are all in the process of, or planning to announce consultations on updated copyright exceptions



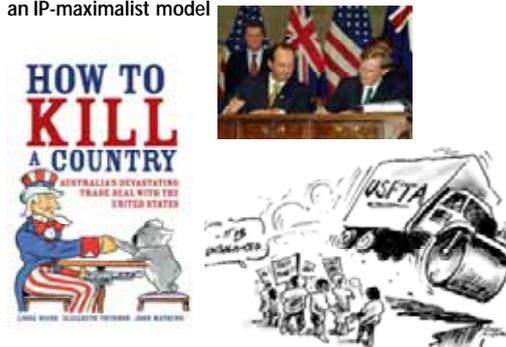
The problem is, only copyright exceptions may be suffering. We've seen reform of IP enforcement and protection standards fast tracked outside of the World Trade Organisation (WTO) and World Intellectual Property Organisation (WIPO) over the last decade, through closed-door trade negotiations that forego involving competing interests so as to progress particular standards more efficiently.

The introduction of detailed, restrictive IP chapters in bilateral and regional trade agreements has largely been pushed by the United States, the biggest net exporter of intellectual property goods and licenses in the world. And our ability to reform our own copyright laws will be defined by the enforcement and protection standards we agree to in trade negotiations.

Stronger enforcement measures erode access to and use of copyright works in the public interest. Australia adopted an IP-maximalist model as a result of the Australia United States Free Trade Agreement in 2004, and it is this model, albeit more extreme with each new agreement being negotiated, that is being promoted through multilateral avenues like the Anti-Counterfeiting Trade Agreement (ACTA) and Trans-Pacific Partnership Agreement (TPPA).

D. Lessons to be learned from Australia's adoption of an IP-maximalist model

Lessons to be learned from Australia's adoption of an IP-maximalist model



On the 8 February 2004 Australia concluded the Australia United States Free Trade Agreement, an agreement that would require significant changes to Australian IP laws, and shape the direction and scope of future domestic copyright law reform. The AUSFTA imported wholesale into the Australian copyright regime aspects of the US IP model, but only where US standards broadened rather than narrowed the scope of IP protection.

“The US has a much more generous definition of “fair use” than Australia, affecting access by libraries and researchers, but Australia has not been required to adopt the US definition. Similarly, the US has a much higher standard of originality for copyright protection than Australia, requiring “creative spark” not just “skill and labour”. Australia has not been required to adopt the US standard. Thus Australia

*has been required to adopt US standards, but only when it broadens rather than narrows the scope of IP protection.*¹⁹”

Conclusion of the AUSFTA in 2004 caused significant controversy in Australia, with respect both to the extensive changes it required to Australian copyright law, and the attitude with which the US approached the negotiations. The US’s apparent disdain for Australian copyright traditions and bullying influence over Australia’s domestic implementation of AUSFTA generated a perception of US unilateralism, double standards and high-handed ignorance²⁰.

Nonetheless, in AUSFTA’s wake Australia has shown itself to be a solid supporter of US IP standards, at least in line with its own obligations arising AUSFTA. While the Anti-Counterfeiting Trade Agreement (ACTA) has generated considerable controversy in other jurisdictions (most notably the European Union, where it seems likely the EU Parliament is to vote against ratification of the treaty in July 2012²¹), in Australia public opposition to ACTA has been relatively mild. The Department of Foreign Affairs and Trade, responsible for Australia’s negotiation of the agreement, continue to promote ACTA as an ‘effective mechanism to internationalise existing Australian IP standards of enforcement.’²²



Existing Australian IP standards are also being promoted by Australia as an acceptable minimum international standard as part of Trans-Pacific Partnership Agreement negotiations²³, a comprehensive free trade agreement being negotiated between nine countries in the Asia-Pacific region.

¹⁹ Dee, Philippa, *The Australia-US Free Trade Agreement: An Assessment*, June 2004, http://www.aph.gov.au/Parliamentary_Business/Committees/Senate_Committees?url=freetrade_ctte/rel_links/index.htm 10

²⁰ Weatherall K and Burrell R, ‘Exporting Controversy? Reactions to the Copyright Provisions of the US-Australia Free Trade Agreement: Lessons for US Trade Policy’ University of Queensland, TC Beirne School of Law Legal Studies Research Paper No. 07-13, 2007, p 3

²¹ At the time of writing, three EU Parliament Committees have voted against ACTA: the Committee for Civil Liberties, Justice and Home Affairs (LIBE), Committee for Industry, Research and Energy (ITRE) and Legal Affairs Committee (JURI). They echo the decisions of European countries including Poland, the Netherlands and Switzerland who have chosen to vote against ACTA regardless of the EU’s decision.

²² Department of Foreign Affairs and Trade, National Interest Analysis [2011] ATNIA 31, paragraph 11, available at http://www.aph.gov.au/Parliamentary_Business/Committees/House_of_Representatives_Committees?url=jsct/2Inovember2011/tor.htm

²³ Department of Foreign Affairs and Trade, Trans-Pacific Partnership Agreement negotiations, information at www.dfat.gov.au/fta/tpp/index.html

Whether IP standards in Australia post-AUSFTA are balanced and appropriate has been the subject of rigorous debate²⁴. Under AUSFTA, Australia adopted a prescriptive technological protection measures regime (TPMs) with increased criminal penalties and a limited list of uses for which TPMs could be circumvented - which excluded some existing copyright exceptions. Australian cultural institutions, for example, cannot rely on section 200AB to provide access to collection items online if format shifting requires circumvention of a TPM. AUSFTA entrenched parallel importation restrictions (PIRs), despite recommendations from several independent expert bodies that PIRs imposed significant costs on Australian consumers²⁵. And AUSFTA required Australia to further extend the copyright term of protection to 70 years after the creator's death is estimated to cost Australia up to \$88 million per year²⁶.

The final text of ACTA was more general than drafts leaked throughout the negotiations suggested it would be. The only leaked text of the US proposal for the TPPA indicate the US are again pushing highly detailed, more extensive protections for copyright works than they were able to achieve through ACTA.



The leaked US proposal for the IP chapter of the TPPA entrenches criminal liability provisions for copyright infringement, broadens parallel importation restrictions and contains an exhaustive, narrow list of circumstances in which TPMs may be circumvented to access a work. For a comparison of the leaked text of the TPP and correlating Australian standards adopted under AUSFTA, and the effect of AUSFTA for Australian libraries and archives, you can refer to a presentation I gave at the eleventh round of TPPA negotiations this year in March²⁷.

Trade agreements like ACTA and the TPPA, which include restrictive IP chapters, limit the scope for domestic copyright reform. Introducing new exceptions into Australian copyright law, for example, will only be effective to the extent that these exceptions are preserved as prescribed uses for which a TPM can be circumvented. Proposed copyright reforms that impact on ACTA and the TPPA are unlikely to be picked up by government. And most concerning, the IP chapters in these agreements reflect a clear prioritisation of copyright

²⁴ See i.e. Weatherall K, 'Submission to the Joint Standing Committee on Treaties Inquiry into the Anti-Counterfeiting Trade Agreement', January 2012, available at <http://works.bepress.com/cgi/viewcontent.cgi?article=1030&context=kimweatherall>

²⁵ The most recent PC report to recommend repeal was a 2009 study into the parallel importation of books. The same conclusion has previously been reached in the 1995 Inquiry into book prices and parallel imports by the Prices Surveillance Authority; the Ergas Review, commissioned by the Federal Government in 1999 to consider IP rights and competition principles; and the Australian Competition and Consumer Commission in 2000.

²⁶ Ibid 19

²⁷ Broad E, 'How Access to Knowledge May be Restricted under the TPP' <http://www.digital.org.au/our-work/publication/how-access-knowledge-may-be-restricted-under-tpp>

enforcement and protection in law reform, over exceptions to facilitate access to knowledge, education and culture.



E. How can we preserve our capacity to provide adequate access to, and use of copyright content in line with community expectations, in an enforcement environment?

In trade agreements:

1. Reject proposals for onerous anti-circumvention measures

Provisions in trade agreements that limit circumstances in which TPMs can be circumvented pose the greatest restriction on our ability to reform or introduce new copyright exceptions. Rigid anti-circumvention laws will increasingly constrain the way in which libraries and archives are able to preserve and provide access to digital borne material. I know that recent history suggests that in trade negotiations we may never be sure of *what* is being negotiated in the IP chapter, it's worth encouraging policy makers to take special care in this area. It would be preferable, at an international treaty level, to keep the approach to anti-circumvention as broad as possible. One solution may be to simply adopt the phrasing of Article 10 of the WIPO Copyright Treaty, which is to allow for 'limitations of or exceptions to the rights granted to authors of literary and artistic works under this Treaty in certain special cases that do not conflict with a normal exploitation of the work and do not unreasonably prejudice the legitimate interests of the author.'

2. Promote balancing provisions that affirm the rights of users and public institutions

Both the TPPA and ACTA reflect an alarming prioritisation of enforcement of IP over rights of access to and use of works for consumers and public institutions. It is worth noting that when Australia signed AUSFTA, Australian Parliamentary Committees tasked with looking into the agreement were greatly concerned by its lack of balance, and called strongly for new exceptions and safeguards to redress the shortcomings of the agreement somewhat. Balancing provisions in future trade negotiations might include:

- A preamble affirming both the importance of IP and the importance of other, countervailing interests and considerations. This might assist by influencing the interpretation of the text of the Agreement in light of the interests of both right holders and users

- In the section on enforcement, a provision could be introduced requiring that each Party shall take into account the need for proportionality between the seriousness of the infringement, the interests of third parties, and the applicable measures, remedies and penalties.

We can promote a ‘positive agenda’ for IP chapters in trade negotiations, reinforcing the importance of exceptions and limitations to IP protection. These might include a provision allowing cross-border sharing of works created under an exception for the visually impaired; safeguards for freedom of cultural expression and access to knowledge; and perhaps a requirement for open-ended exceptions (both in domestic law generally, but also with respect to TPM provisions – no closed lists!)

3. More generally, promote transparency and accountability in trade negotiations that reach into areas of domestic policy making

The lack of transparency has been a significant issue for both ACTA and the TPPA negotiations, and contributed to the massive outcry against ACTA in the EU. Greater transparency enables public institutions to respond to provisions that could contradict or impede their ability to rise to government and community expectations. Increased transparency may be achieved through changes to domestic trade policy, Parliamentary pressure or perhaps legislative amendment, requiring public disclosure of country negotiating positions and proposals relating to IP, with a possible limitation ‘unless release of those documents poses a national security threat’²⁸.

In domestic law reform:

1. Introduce purpose-based exceptions for digitisation of and online access to collection items



We can advocate for a purpose-based exception to facilitate online access to collection items. Policy makers have historically recognised the special ‘status’ of cultural institutions, awarding them specific exceptions to carry out activities for the benefit of the broader community. In the digital environment, making collections available online has become a policy priority in arts portfolios, whether cognisant of the copyright limitations or not.

It will most probably not be possible to achieve an unremunerated exception for digitisation of copyright works generally, in circumstances where right holders fear losing revenue, but perhaps an exception could be limited to online access to works

²⁸ US Senator Ron Wyden has filed two amendments to US bill H.R. 3606 known shorthand as the JOBS Act, relating to ACTA and the TPPA. One, no. 1868 prevents Presidential sign off of legally binding trade agreements without the express approval of Congress; the other, no. 1869, promotes transparency in the TPPA. See <http://keionline.org/node/1391>

where this would not be interfering with the commercial market for that work. I don't want to pre-empt the kind of drafting compromises and clarifications that inevitably occur in copyright reform, so won't go further than that, but am happy to freewheel on this with you after the session.



Perhaps I'm being too optimistic, but copyright exceptions have traditionally recognised special activities of public institutions, and the need to keep pace with evolving community expectations and activities. Nonetheless, a specific exception for online access to works runs the risk of being overly rigid and restrictive, and in the present technological environment may become quickly outdated.

2. A flexible, open-ended exception akin to 'fair use' to facilitate necessary use of works in cultural institutions



I've touched on some of the issues Australian institutions have faced in our own experiment with an open ended exception, section 200AB, which directly incorporates the 'three step test'. Section 200AB is a cautionary tale, perhaps, in how *not* to draft an open-ended exception, where something akin to the US defence of 'fair use' may be more flexible.

While the US *Copyright Act of 1976* primarily contains detailed, purpose-based exceptions, it includes a defence of 'fair use', 'enabling (and requiring) courts to avoid rigid application of the copyright statute when, on occasion, it would stifle the very creativity which that law is designed to foster'²⁹. Section 107 of the US Act sets out four factors for judges to consider in deciding whether a use is a fair use: (1) the purpose and character of the use; (2) the nature of the copyrighted work; (3) the amount taken; and (4) any current or potential market effect arising from the use. The 'fair use' defence has been invoked successfully in the US to protect a range of innovative dealings with copyright content, and to recognise the legitimacy of educational and cultural activities for socially beneficial purposes.

²⁹ *Campbell v Acuff-Rose Music*, 510 US 569 (1994), p577

Despite uncertainties inherent in fair use, cultural institutions in the US have embraced the defence as a central element of copyright management, relying on licensing (where appropriate, for legal and relationship management reasons) and fair use as a two-pronged approach to copyright compliance³⁰. Some right holders have challenged the online activities of institutions relying on fair use³¹, but this has not necessarily led to litigation. Where a licence isn't appropriate or present, fair use may provide a flexible mechanism by which to enable online access to collection material.

There are several other areas of copyright reform that would better enable cultural institutions to provide access to content online, which I haven't touched today. A solution for orphan works. (In Australia, at least) A date of copyright expiration for unpublished works. Clear distinguishing in copyright law between ephemera and works intended for commercial exploitation. A clause preventing contracts from overriding copyright exceptions. These are some of the copyright complexities facing our libraries and archives, trying to fulfil their mandates in the online environment. Today I have focussed on the 'copyright cloud' hanging over future law reform in Australia, the result of our obligations under the Australia-US Free Trade Agreement, and reflected in multilateral trade negotiations like the Anti-Counterfeiting Trade Agreement and Trans-Pacific Partnership Agreement. It is imperative in an era of globalisation that we share our experiences and present an informed, cohesive position against initiatives that distort the balance in copyright law between protections for creators and the public interest in access to information and cultural expression.

I thank you for your time.



³⁰ Above n 19, page 7

³¹ Ibid.

CREDITS:

- <http://www.freefoto.com/preview/9906-09-24/Storm-Clouds--Montana--USA> (1)
- <http://shiftingpixel.com/2007/06/09/river-rock-bookshelf-wallpaper/> (1)
- <http://radioadelaidebreakfast.files.wordpress.com/2011/03/nbn.jpg> (2)
- http://www.rudecactus.com/archives/2005_01.html (3)
- http://www.123rf.com/photo_13773545_earth-globe-cloud-map-view-of-the-planet-from-space-side-of-the-north-and-south-america-the-earth-te.html (4)
- <http://www.landscape-photo.net/displayimage.php?pid=246> (5)
- <http://13thstreetstudio.typepad.com/.a/6a00d8341eb61d53ef00e55409594e8834-800wi> (6)
- <http://groverflanagan.blogspot.com.au/> (7)
- http://s0.geograph.org.uk/geophotos/01/68/91/1689161_8d93824b.jpg (8)
- http://www.bilaterals.org/spip.php?page=print&id_article=15237 (9)
- http://www.australian-options.org.au/issues/options_37/article_37_00003.php (9)
- <http://www.zdnet.com.au/australia-doesnt-need-acta-academics-339334442.htm> (10)
- <http://startp meme.com/apple-itunes-plus-to-sell-drm-free-music/> (11)
- <http://www.freefoto.com/preview/1223-09-34/Big-Blue-Sky--Montana--USA>
- <http://www.flickr.com/photos/mosmanlibrary/4978472520/lightbox/> (13)
- <http://www.flickr.com/photos/evelynsaenz/6572176515/> (14)